

Message Text

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ACTION ACDA-10

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NSCE-00 USIE-00 INRE-00 ERDA-05 CIAE-00 H-02 INR-07

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AMEMBASSY BONN

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USNMR SHAPE

USCINCEUR

S E C R E T USNATO 3979

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJ: MBFR: OPTION III: SPC DISCUSSION JULY 28 ON DRAFT SUPPLEMENT,
AND PARAS 4-9 OF DRAFT GUIDANCE

REF: A) STATE 176496; B) USNATO 3938 DTG 251835Z JUL 75;
C) STATE 171600; D) STATE 177766; E) USNATO 3856 DTG 211200Z
JUL 75; F) USNATO 3925 DTG 251555Z JUL 75

SUMMARY: SPC MET MORNING AND AFTERNOON OF JULY 28 ON DRAFT GUIDANCE
AND SUPPLEMENT. BY END OF DAY, SPC HAD WORKED OUT A FIRST
BRACKETED TEXT OF BOTH DRAFT GUIDANCE AND SUPPLEMENT. BOTH
ARE HEAVILY BRACKETED; HOWEVER, MOST OF THE BRACKETS ARE BELGIAN,
REPRESENTING POSITIONS ON CEILINGS AND AIR MANPOWER ISSUES WHICH
HAVE NOT FOUND SUPPORT MOST SPC MEMBERS. SPC WILL NEXT MEET
THURSDAY, JULY 31, WITH THE OBJECTIVE OF STARTING TO REMOVE
BRACKETS. WE PREVIOUSLY REPORTED NEW IS TEXT OF PARAS 1-3 OF
THE GUIDANCE, AND WILL TRANSMIT TEXT OF PARAS 4-9 OF THE GUIDANCE,
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AND THE ENTIRE SUPPLEMENT WHEN AVAILABLE LATER TODAY, WITH AN
EXPLANATION OF ALTERNATIVE BRACKETED LANGUAGE. THIS MESSAGE
DESCRIBES SOME OF THE MAIN POINTS IN PARAS 4-9 MMMOF THE
SUPPLEMENT ON WHICH WASHINGTON GUIDANCE WOULD BE USEFUL FOR

THURSDAY, JULY 31 MEETING. END SUMMARY

1. PARA 3 OF DRAFT SUPPLEMENT. (REFERENCES TO DRAFT SUPPLEMENT ARE TO PRESENT US VERSION.) US REP (PEREZ) REITERATED US SUPPORT FOR THE ORIGINAL US LANGUAGE OF PARA 3, AND DREW FULLY ON PARAS 3 AND 4 OF REF A. FRG REP (HOYNCK) AND UK REP (RICHARDS) MAINTAINED THEIR POSITIONS, AND IS DRAFT SUPPLEMENT WILL REFLECT THE THREE POSITIONS AS ALTERNATIVES. FRG REP STATED THAT US AND UK POSITIONS REPRESENT TWO ENDS OF THE SPECTRUM. HE SAID HE WAS CERTAIN THAT IF FRG HAD TO CHOOSE BETWEEN THEM, IT WOULD GO WITH THE UK VERSION. HE SAID HE AUTHORITIES HAD RULED OUT A DEFINITION OF THE COMMON CEILING AS LOOSE AS THE US WISHES. IN LATER, PRIVATE CONVERSATION WITH FRG REP WE MADE THE POINT IN PARA 5 OF REF A ON THE UNDESIRABILITY OF STRETCHING OUT IMPLEMENTATION OF OPTION III UNTIL THE END OF PHASE II. FRG REP AGREED, AND SAID BONN HAD INFORMED HIM THAT FRG IS NOT SERIOUSLY CONSIDERING THIS POSSIBILITY.

2. PARA 9 OF DRAFT SUPPLEMENT. UK REP PROPOSED INSERTING

PRIOR TO THIS PARA THE FOLLOWING:

IN DISCUSSING QUESTIONS RELATED TO LIMITATIONS WITH THE EAST, ALLIED NEGOTIATORS SHOULD BE CAREFUL TO MAINTAIN THE DISTINCTION BETWEEN THOSE LIMITATIONS WHICH ARE ALREADY AN IMPLICIT REQUIREMENT OF THE EXISTING ALLIED

PHASE I PROPOSALS, AND WHICH ARE UNAFFECTED BY THE INTRODUCTION OF THE OPTION III PACKAGE, AND THOSE LIMITATIONS WHICH ARISE DIRECTLY FROM OPTION III.

3. PARAS 9 - 15 OF DRAFT SUPPLEMENT. BELGIAN REP (WILLOT) REQUESTED THAT PARAS 9, 10, 11, 14 AND 15 GO INTO BRACKETS, IN VIEW OF BELGIAN POSITION ON CEILINGS (REF B), AND BELGIAN OPPOSITION TO INCLUSION OF AIR MANPOWER IN COMMON CEILING. ITALIAN REP (SFARA) SAID BELGIAN POSITION ON CEILINGS IS MOST IN LINE WITH
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THE POSITION ITALY WOULD WANT. (COMMENT: WE MADE BRIEF CRITICISM IN SPC OF BELGIAN POSITION ON CEILINGS ON BASIS OF EXISTING INSTRUCTIONS. HOWEVER, THIS IS A POSITION OF BELGIAN GOVERNMENT, WHICH DESERVES CONSIDERED RESPONSE FROM US. WE THEREFORE REQUEST WASHINGTON GUIDANCE IN TIME FOR SPC MEETING THURSDAY, JULY 31.)

4. RE PARA 10 OF DRAFT GUIDANCE, FRG REP HAS TOLD US PRIVATELY THAT BONN DOES NOT INTEND TO PROPOSE ADDING THE WORD "NUCLEAR" TO STATEMENT DEFINING LIMITATIONS ON SSM LAUNCHERS, IN LIGHT OF THE RATIONALE IN PARA 1 B, REF C, WHICH WE DISCUSSED WITH HIM LAST WEEK.

5. PARA 5 OF DRAFT GUIDANCE. NETHERLANDS REP (MEESMAN)
REITERATED DUTCH WISH TO BRACKET THE FINAL TIC IN PARA 5
OF US DRAFT GUIDANCE ("THE SOVIETS WOULD NOT INCREASE THEIR

NUCLEAR ELEMENTS ANALOGOUS TO THOSE WITHDRAWN BY THE US IN
SUCH A MANNER AS TO UNDERMINE THE BASIS OF THE AGREEMENT."),
WHICH THE DUTCH BELIEVE REQUIRES MORE PRECISION. FRG, UK
AND ITALIAN REPS AGREED THAT THIS WOULD HAVE TO BE MORE PRECISE.
US REP REITERATED US DESIRE TO DEFER ENGAGING IN A
DIALOGUE WITH THE EAST ON THIS MATTER UNTIL THE ALLIES HAVE
RECEIVED AND ASSESSED A CONSIDERED EASTERN REACTION TO
OPTION III. HE SAID HE WOULD REPORT THE VIEWS OF THOSE
COUNTRIES WHO BELIEVED THIS SENTENCE REQUIRED GREATER
PRECISION. (COMMENT: WE HAVE NOW RECEIVED
REF D, WHICH REQUESTS INTRODUCTION INTO PARA 7 ON LIMITATIONS ON
US TANKS THE SAME LANGUAGE ABOUT INCREASES "IN SUCH
A MANNER AS TO UNDERMINE THE BASIS OF THE AGREEMENT."
WE SHALL MAKE THIS PROPOSAL AT THURSDAY SPC MEETING, AND PENDING
FURTHER US EXPLANATION OF THIS PHRASE, THE OTHER ALLIES WILL
REQUEST BRACKETS HERE AS WELL. THE PARAGRAPH WHICH THE US IS
PREPARING FOR THE SUPPLEMENT ON THIS QUESTION (REF E) SHOULD
OF COURSE NOW COVER WHAT IS MEANT BY UNDERMINING THE BASIS OF
THE AGREEMENT WITH RESPECT TO BOTH SOVIET NUCLEAR ELEMENTS
AND US TANKS.)

6. PARA 6 OF DRAFT GUIDANCE. UK REP PROPOSED REVISING THIS
PARA TO READ AS FOLLOWS:

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'IN RESPONDING TO EASTERN QUESTIONS, ALLIED NEGOTIATORS
SHOULD MAKE IT CLEAR, AS APPROPRIATE, THAT IT HAS ALWAYS
BEEN THE ALLIED POSITION THAT THE NUMBER OF SOVIET MAIN
BATTLE TANKS IN THE AREA OF REDUCTIONS WOULD BE LIMITED
TO THE NUMBER REMAINING AFTER PHASE I REDUCTIONS. THIS
POSITION HAS NOT CHANGED."

7. PARA 7 OF DRAFT GUIDANCE UK REP PROPOSED ADDING
AT THE END OF THE PARAGRAPH: "EASTERN DEMANDS FOR EXPLICIT
LIMITATIONS ON NON-US ALLIED TANKS SHOULD BE FIRMLY RESISTED."

8. MISSION WILL TRANSMIT UPON RECEIPT LATER TODAY THE
IS TEXTS FOR BOTH THE DRAFT SUPPLEMENT AND PARAS 4-9 OF THE
DRAFT GUIDANCE (IS TEXT OF PARAS 1-3 TRANSMITTED SEPTEL
EARLIER TODAY), WITH EXPLANATION OF BRACKETED
ALTERNATIVES IN THOSE TEXTS.

9. ACTION REQUESTED: GUIDANCE IN TIME FOR SPC MEETING
THURSDAY, JULY 31 ON UK LANGUAGE IN PARAS 2, 6 AND 7 ABOVE, AND
ON BELGIAN POSITION ON CEILINGS, PER PARA 3 ABOVE.
WE WILL ALSO NEED WHEN AVAILABLE THE US DRAFT PARA FOR THE
SUPPLEMENT ON WHAT WE MEAN BY "UNDERMINE THE BASIS OF THE
AGREEMENT", PER PARA 5 ABOVE. SEE ALSO REQUEST FOR GUIDANCE

IN PARA 14, REF F.BRUCE

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